

TWO YEARS ENDED DECEMBER 31, 1998

From The Office Of State Auditor Claire McCaskill

Report No. 99-112 November 18, 1999



IMPORTANT: The Missouri State Auditor is required by Missouri law to conduct audits only once every four years in counties, like Holt, which do not have a county auditor. However, to assist such counties in meeting federal audit requirements, the State Auditor will also perform a financial and compliance audit of various county operating funds every two years. This voluntary service to Missouri counties can only be provided when state auditing resources are available and does not interfere with the State Auditor's constitutional responsibility of auditing state government.

Once every four years, the State Auditor's statutory audit will cover additional areas of county operations, as well as the elected county officials, as required by Missouri's Constitution.

This audit of Holt County included additional areas of county operations, as well as the elected county officials. The following concerns were noted as part of the audit:

- As similarly reported in prior audit reports, the county has taken funds which are restricted for road and bridge purposes and used them for the county's general operating expenses. The audit again recommended the County Commission develop a repayment plan for the money which is due from the General Revenue Fund to the Special Road and Bridge Fund.
- The county has two capital improvement sales taxes. Through the combined rates for these two sales taxes, the county is levying one percent which is apparently above the statutory maximum allowed by state law according to an opinion of the Missouri Attorney General. County officials believe they are correct in implementing both taxes based on the fact that voters have approved extensions of these sales taxes, and based on a circuit court case decision in St. Charles County.

Also included in the audit is a recommendation that the Public Administrator obtain more supporting documentation for attorney fees paid.

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FINANCIAL SECTION

State Auditor's Reports



CLAIRE C. McCASKILL Missouri State Auditor

INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS

To the County Commission and Officeholders of Holt County, Missouri

We have audited the accompanying special-purpose financial statements of various funds of Holt County, Missouri, as of and for the years ended December 31, 1998 and 1997, as identified in the table of contents. These special-purpose financial statements are the responsibility of the county's management. Our responsibility is to express an opinion on these special-purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special-purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special-purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying special-purpose financial statements were prepared for the purpose of presenting the receipts, disbursements, and changes in cash of various funds of Holt County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county and are not intended to be a complete presentation of the financial position and results of operations of those funds or of Holt County.

In our opinion, the special-purpose financial statements referred to in the first paragraph present fairly, in all material respects, the receipts, disbursements, and changes in cash of various funds of Holt County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county as of and for the years ended December 31, 1998 and 1997, in conformity with the comprehensive basis of accounting discussed in Note 1, which is a basis of accounting other than generally accepted accounting principles.

Holt County, Missouri, has not presented the disclosures required by Governmental Accounting Standards Board (GASB) Technical Bulletin 98-1, *Disclosures about Year 2000 Issues*,

as amended by GASB Technical Bulletin 99-1, that the GASB has determined are necessary to supplement, although not be a part of, the basic financial statements. In addition, we do not provide assurance that the county is or will become year 2000-compliant, that the county's year 2000 remediation efforts will be successful in whole or in part, or that parties with which the county does business are or will become year 2000-compliant.

In accordance with *Government Auditing Standards*, we also have issued our report dated March 18, 1999, on our consideration of the county's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants.

The accompanying History, Organization, and Statistical Information is presented for informational purposes. This information was obtained from the management of Holt County, Missouri, and was not subjected to the auditing procedures applied in the audit of the special-purpose financial statements referred to above.

Claire McCaskill State Auditor

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March 18, 1999 (fieldwork completion date)



CLAIRE C. McCASKILL

Missouri State Auditor

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the County Commission and Officeholders of Holt County, Missouri

We have audited the special-purpose financial statements of various funds of Holt County, Missouri, as of and for the years ended December 31, 1998 and 1997, and have issued our report thereon dated March 18, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the special-purpose financial statements of various funds of Holt County, Missouri, are free of material misstatement, we performed tests of the county's compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings as finding numbers 98-1 and 98-2. We also noted an immaterial instance of noncompliance which is described in the accompanying Management Advisory Report.

Internal Control Over Financial Reporting

In planning and performing our audit of the special-purpose financial statements of various funds of Holt County, Missouri, we considered the county's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the special-purpose financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material

weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the special-purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended for the information of the management of Holt County, Missouri, and other applicable government officials. However, this report is a matter of public record and its distribution is not limited.

Claire McCaskill State Auditor

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March 18, 1999 (fieldwork completion date)

Financial Statements

HOLT COUNTY, MISSOURI STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - VARIOUS FUNDS YEAR ENDED DECEMBER 31, 1998

Exhibit A-1

| | Cash, | | | Cash, |
|-------------------------------------|---------------|-----------|---------------|-------------|
| Fund | January 1 | Receipts | Disbursements | December 31 |
| General Revenue | \$ 81,651 | 886,189 | 882,429 | 85,411 |
| Special Road and Bridge | 224,597 | 1,004,624 | 1,117,624 | 111,597 |
| Assessment | 240 | 89,327 | 85,767 | 3,800 |
| Law Enforcement Training | 9,489 | 6,040 | 1,134 | 14,395 |
| Prosecuting Attorney Training | 3,037 | 1,206 | 961 | 3,282 |
| Johnson Grass | 6,838 | 19,441 | 16,925 | 9,354 |
| 9-1-1 | 58,578 | 78,453 | 50,070 | 86,961 |
| Recorder's Special | 12,958 | 2,989 | 551 | 15,396 |
| Prosecuting Attorney Delinquent Tax | 3,437 | 0 | 1,056 | 2,381 |
| DARE Donation | 0 | 821 | 585 | 236 |
| Sheriff's Civil Fees | 2,345 | 5,090 | 4,798 | 2,637 |
| Prosecuting Attorney Bad Check | 10 | 200 | 22 | 188 |
| Victims of Domestic Violence | 1,710 | 165 | 0 | 1,875 |
| Debt Service | 535 | 36,562 | 5,050 | 32,047 |
| Capital Projects | 32,329 | 277 | 32,606 | 0 |
| Cemetery Trust | 22,053 | 1,160 | 395 | 22,818 |
| Law Library | 257 | 718 | 753 | 222 |
| Total | \$ 460,064 | 2,133,262 | 2,200,726 | 392,600 |

HOLT COUNTY, MISSOURI STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - VARIOUS FUNDS YEAR ENDED DECEMBER 31, 1997

Exhibit A-2

| | Cash, | | | Cash, |
|-------------------------------------|--------------|-----------|---------------|-------------|
| Fund | January 1 | Receipts | Disbursements | December 31 |
| General Revenue | \$ 22,772 | 869,793 | 810,914 | 81,651 |
| Special Road and Bridge | -109,040 | 1,344,506 | 1,010,869 | 224,597 |
| Assessment | 1,699 | 74,073 | 75,532 | 240 |
| Law Enforcement Training | 6,495 | 4,921 | 1,927 | 9,489 |
| Prosecuting Attorney Training | 2,666 | 1,938 | 1,567 | 3,037 |
| Johnson Grass | 11,813 | 18,664 | 23,639 | 6,838 |
| 9-1-1 | 19,102 | 95,697 | 56,221 | 58,578 |
| Recorder's Special | 13,021 | 3,258 | 3,321 | 12,958 |
| Prosecuting Attorney Delinquent Tax | 5,267 | 0 | 1,830 | 3,437 |
| Sheriff's Civil Fees | 0 | 2,345 | 0 | 2,345 |
| Drug Enforcement | 498 | 0 | 498 | 0 |
| Prosecuting Attorney Bad Check | 10 | 0 | 0 | 10 |
| Victims of Domestic Violence | 1,495 | 215 | 0 | 1,710 |
| Debt Service | 882 | 4,760 | 5,107 | 535 |
| Capital Projects | 32,554 | 1,325 | 1,550 | 32,329 |
| Cemetery Trust | 21,727 | 1,150 | 824 | 22,053 |
| Law Library | 270 | 1,026 | 1,039 | 257 |
| Total | \$ 31,231 | 2,423,671 | 1,994,838 | 460,064 |

Exhibit B

HOLT COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL
GENERAL REVENUE FUND

| | | | Year Ended | December 31, | | |
|---|---------|---------|--------------------|-------------------|-------------------|---------------|
| | | 1998 | | , | 1997 | |
| | | | Variance | | | Variance |
| | | | Favorable | | | Favorable |
| | Budget | Actual | (Unfavorable) | Budget | Actual | (Unfavorable) |
| RECEIPTS | | | | | | |
| Property taxes | | | -18,904 | 189,980 | 191,654 | 1,674 |
| Sales taxes | 292,000 | | -27,465 | 280,000 | 289,699 | 9,699 |
| Intergovernmental | 134,956 | | 43,666 | 136,659 | 186,717 | 50,058 |
| Charges for services | 172,900 | | 11,396 | 169,038 | 158,084 | |
| Interest | 14,000 | | -227 | 12,500 | 16,330 | 3,830 |
| Other | 56,480 | | -42,171 | 61,893 | 13,751 | -48,142 |
| Transfers in | 39,958 | | -6,400 | 33,558 | 13,558 | -20,000 |
| Total Receipts | 926,294 | 886,189 | #VALUE! | 883,628 | 869,793 | #VALUE! |
| DISBURSEMENTS County Commission | 51,000 | 45,762 | 5,238 | 0 | 0 | 0 |
| County Commission County Clerk | 66,222 | | 5,238 5,981 | 72,512 | 66,039 | 6,473 |
| Elections | 21,270 | | 2,379 | 13,025 | 13,100 | -75 |
| | 63,500 | | 4,632 | 46,600 | 43,026 | |
| Buildings and grounds Employee fringe benefits | 129,000 | , | 3,737 | 122,370 | 121,573 | |
| County Treasurer | 17,430 | | 262 | 17,400 | 17,120 | 280 |
| County Collector | 48,451 | | 1,277 | 48,223 | 47,398 | 825 |
| Ex Officio Recorder of Deeds | 4,400 | | 1,194 | 3,050 | 2,897 | 153 |
| Associate Circuit Court | 13,000 | | 7,243 | 13,900 | 6,678 | |
| Court administration | 10,900 | | 10,780 | 10,900 | 570 | 10,330 |
| Public Administrator | 10,037 | | -1 | 9,045 | 10,052 | -1,007 |
| Sheriff | 138,539 | | 5,894 | 139,225 | 139,213 | 12 |
| Jail | 84,753 | | 6,393 | 67,481 | 67,349 | 132 |
| Prosecuting Attorney | 51,403 | | 3,177 | 50,403 | 47,464 | 2,939 |
| Juvenile Officer | 54,731 | | 6,823 | 53,250 | 45,506 | |
| County Coroner | 7,750 | | 926 | 7,810 | 7,379 | |
| Insurance | 25,000 | | 9,746 | 19,000 | 24,162 | -5,162 |
| University extension service | 21,490 | | 0 | 24,000 | 24,000 | 0 |
| Commissions and fees | 32,000 | | 1,943 | 30,000 | 12,753 | |
| Emergency management | 2,500 | | 41 | 8,989 | 5,174 | |
| Interest | 2,500 | | 2,102 | 1,200 | 2,129 | -929 |
| Computer | 8,500 | | -1,838 | 0 | 0 | 0 |
| LEPC grant | 6,513 | | 2,141 | 0 | 0 | 0 |
| Prosecuting attorney retirement | 4,500 | | 2,141 | 4,500 | 4,500 | 0 |
| Health Department | 72,470 | | 4,089 | 76,225 | 69,565 | 6,660 |
| Public health and welfare services | 3,050 | | 396 | 3,106 | 2,292 | 814 |
| Debt service | 3,030 | | 0 | 25,000 | 25,000 | 0 |
| | | | | | | |
| Other | 5,135 | | 60 500 | 7,610 | 975 | |
| Transfers out | 11,500 | | 500 | 6,000 | 5,000 | 1,000 |
| Emergency Fund | 27,440 | | 27,440 | 25,315 906,139 | 910.014 | 25,315 |
| Total Disbursements RECEIPTS OVER (UNDER) DISBURSEMENTS | 994,984 | | 112,555 #VALUE! | | 810,914 58,870 | 95,225 |
| | -68,690 | | | -22,511 | 58,879 | |
| CASH, JANUARY 1 | 81,651 | | #WALUE! | 22,772 | 22,772 | #VALUE! |
| CASH, DECEMBER 31 | 12,961 | 85,411 | #VALUE! | 261 | 81,651 | #VALUE! |

Exhibit C

HOLT COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL
SPECIAL ROAD AND BRIDGE FUND

| | Year Ended December 31, | | | | | | | |
|---------------------------------------|-------------------------|-----------|---------------|-----------|-----------|---------------|--|--|
| | | 1998 | | | 1997 | | | |
| | | | Variance | | | Variance | | |
| | | | Favorable | | | Favorable | | |
| | Budget | Actual | (Unfavorable) | Budget | Actual | (Unfavorable) | | |
| RECEIPTS | | | | | | | | |
| Property taxes \$ | 274,300 | 247,267 | -27,033 | 248,572 | 246,526 | -2,046 | | |
| Sales taxes | 291,000 | 275,954 | -15,046 | 267,000 | 289,498 | 22,498 | | |
| Intergovernmental | 510,328 | 461,432 | -48,896 | 735,561 | 791,233 | 55,672 | | |
| Charges for services | 0 | 0 | 0 | 2,000 | 0 | -2,000 | | |
| Interest | 7,800 | 17,140 | 9,340 | 13,000 | 8,089 | -4,911 | | |
| Other | 8,500 | 2,831 | -5,669 | 13,512 | 9,160 | -4,352 | | |
| Total Receipts | 1,091,928 | 1,004,624 | -87,304 | 1,279,645 | 1,344,506 | 64,861 | | |
| DISBURSEMENTS | | | _ | | | | | |
| Salaries | 181,400 | 187,278 | -5,878 | 233,000 | 227,411 | 5,589 | | |
| Employee fringe benefits | 71,700 | 75,534 | -3,834 | 81,500 | 79,799 | 1,701 | | |
| Supplies | 49,000 | 55,834 | -6,834 | 76,000 | 75,474 | 526 | | |
| Insurance | 13,000 | 10,720 | 2,280 | 13,000 | 11,743 | 1,257 | | |
| Road and bridge materials | 111,500 | 75,480 | 36,020 | 147,300 | 123,643 | 23,657 | | |
| Equipment repairs | 23,000 | 25,616 | -2,616 | 23,000 | 21,354 | 1,646 | | |
| Rentals | 2,500 | 12,156 | -9,656 | 2,500 | 2,092 | 408 | | |
| Equipment purchases | 331,187 | 307,961 | 23,226 | 77,714 | 77,714 | 0 | | |
| Construction, repair, and maintenance | 383,160 | 325,837 | 57,323 | 341,166 | 380,755 | -39,589 | | |
| Other | 30,800 | 21,208 | 9,592 | 10,800 | 10,884 | -84 | | |
| Transfers out | 26,400 | 20,000 | 6,400 | 20,000 | 0 | 20,000 | | |
| Total Disbursements | 1,223,647 | 1,117,624 | 106,023 | 1,025,980 | 1,010,869 | 15,111 | | |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | -131,719 | -113,000 | 18,719 | 253,665 | 333,637 | 79,972 | | |
| CASH, JANUARY 1 | 224,597 | 224,597 | 0 | -109,040 | -109,040 | 0 | | |
| CASH, DECEMBER 31 \$ | 92,878 | 111,597 | 18,719 | 144,625 | 224,597 | 79,972 | | |

Exhibit D

HOLT COUNTY, MISSOURI COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL ASSESSMENT FUND

| | Year Ended December 31, | | | | | | | | | |
|------------------------------------|-------------------------|--------|--------|---------|--------|--------|--------------|--|--|--|
| | | 1998 | | | | | | | | |
| | | | Variar | ice | | , | Variance | | | |
| | | | Favora | ible | | 1 | Favorable | | | |
| | Budget | Actual | (Unfav | orable) | Budget | Actual | Unfavorable) | | | |
| RECEIPTS | | | | | | | | | | |
| Intergovernmental | \$ | 74,474 | 75,944 | 1,470 | 75,548 | 69,050 | -6,498 | | | |
| Interest | | 0 | 840 | 840 | 0 | 0 | 0 | | | |
| Other | | 0 | 1,543 | 1,543 | 0 | 23 | 23 | | | |
| Transfers in | | 11,490 | 11,000 | -490 | 5,000 | 5,000 | 0 | | | |
| Total Receipts | | 85,964 | 89,327 | 3,363 | 80,548 | 74,073 | -6,475 | | | |
| DISBURSEMENTS | | | | | | | | | | |
| Assessor | | 85,964 | 85,767 | 197 | 80,500 | 75,532 | 4,968 | | | |
| Total Disbursements | | 85,964 | 85,767 | 197 | 80,500 | 75,532 | 4,968 | | | |
| RECEIPTS OVER (UNDER) DISBURSEMENT | ΓS | 0 | 3,560 | 3,560 | 48 | -1,459 | -1,507 | | | |
| CASH, JANUARY 1 | | 240 | 240 | 0 | 1,699 | 1,699 | 0 | | | |
| CASH, DECEMBER 31 | \$ | 240 | 3,800 | 3,560 | 1,747 | 240 | -1,507 | | | |

Exhibit E

HOLT COUNTY, MISSOURI COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL LAW ENFORCEMENT TRAINING FUND

| | Year Ended December 31, | | | | | | | | |
|-------------------------------------|-------------------------|--------|---------------|--------|--------|---------------|--|--|--|
| | | 1998 | | | 1997 | | | | |
| | | | Variance | | | Variance | | | |
| | | | Favorable | | | Favorable | | | |
| | Budget | Actual | (Unfavorable) | Budget | Actual | (Unfavorable) | | | |
| RECEIPTS | | | | | | | | | |
| Intergovernmental | \$ 0 | 859 | 859 | 0 | 58 | 58 | | | |
| Charges for services | 4,500 | 4,819 | 319 | 4,500 | 4,424 | -76 | | | |
| Interest | 0 | 362 | 362 | 0 | 439 | 439 | | | |
| Total Receipts | 4,500 | 6,040 | 1,540 | 4,500 | 4,921 | 421 | | | |
| DISBURSEMENTS | | | | | | | | | |
| Sheriff | 3,500 | 1,134 | 2,366 | 10,995 | 1,927 | 9,068 | | | |
| Total Disbursements | 3,500 | 1,134 | 2,366 | 10,995 | 1,927 | 9,068 | | | |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | 1,000 | 4,906 | 3,906 | -6,495 | 2,994 | 9,489 | | | |
| CASH, JANUARY 1 | 9,489 | 9,489 | 0 | 6,495 | 6,495 | 0 | | | |
| CASH, DECEMBER 31 | \$ 10,489 | 14,395 | 3,906 | 0 | 9,489 | 9,489 | | | |

Exhibit F

HOLT COUNTY, MISSOURI COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL PROSECUTING ATTORNEY TRAINING FUND

| | Year Ended December 31, | | | | | | | | | |
|-------------------------------------|-------------------------|--------|---------------|--------|--------|---------------|--|--|--|--|
| | | 1998 | | | 1997 | | | | | |
| | | | Variance | | | Variance | | | | |
| | | | Favorable | | | Favorable | | | | |
| | Budget | Actual | (Unfavorable) | Budget | Actual | (Unfavorable) | | | | |
| RECEIPTS | | | | | | | | | | |
| Charges for services | \$ 3,000 | 1,206 | -1,794 | 2,400 | 1,938 | -462 | | | | |
| Total Receipts | 3,000 | 1,206 | -1,794 | 2,400 | 1,938 | -462 | | | | |
| DISBURSEMENTS | | | | | | | | | | |
| Prosecuting Attorney | 5,000 | 961 | 4,039 | 5,066 | 1,567 | 3,499 | | | | |
| Total Disbursements | 5,000 | 961 | 4,039 | 5,066 | 1,567 | 3,499 | | | | |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | -2,000 | 245 | 2,245 | -2,666 | 371 | 3,037 | | | | |
| CASH, JANUARY 1 | 3,037 | 3,037 | 0 | 2,666 | 2,666 | 0 | | | | |
| CASH, DECEMBER 31 | \$ 1,037 | 3,282 | 2,245 | 0 | 3,037 | 3,037 | | | | |

Exhibit G

HOLT COUNTY, MISSOURI COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL JOHNSON GRASS FUND

| | Year Ended December 31, | | | | | | | | |
|-------------------------------------|-----------------------------|--------|---------------|---------|--------|---------------|--|--|--|
| | | 1998 | | 1997 | | | | | |
| | | | Variance | | | Variance | | | |
| | | | Favorable | | | Favorable | | | |
| | Budget | Actual | (Unfavorable) | Budget | Actual | (Unfavorable) | | | |
| RECEIPTS | | | | | | <u> </u> | | | |
| Property taxes | \$ 17,252 | 18,216 | 964 | 16,544 | 16,755 | 211 | | | |
| Intergovernmental | 250 | 531 | 281 | 250 | 330 | 80 | | | |
| Interest | 1,000 | 694 | -306 | 1,400 | 1,536 | 136 | | | |
| Other | 0 | 0 | 0 | 0 | 43 | 43 | | | |
| Total Receipts | 18,502 | 19,441 | 939 | 18,194 | 18,664 | 470 | | | |
| DISBURSEMENTS | | | | | | | | | |
| Salaries | 9,205 | 7,567 | 1,638 | 14,400 | 12,059 | 2,341 | | | |
| Office expenditures | 4,000 | 4,000 | 0 | 4,000 | 4,000 | 0 | | | |
| Equipment and supplies | 6,950 | 5,358 | 1,592 | 10,550 | 7,334 | 3,216 | | | |
| Mileage and training | 150 | 0 | 150 | 300 | 246 | 54 | | | |
| Total Disbursements | 20,305 | 16,925 | 3,380 | 29,250 | 23,639 | 5,611 | | | |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | -1,803 | 2,516 | 4,319 | -11,056 | -4,975 | 6,081 | | | |
| CASH, JANUARY 1 | 6,838 | 6,838 | 0 | 11,813 | 11,813 | 0 | | | |
| CASH, DECEMBER 31 | \$ 5,035 | 9,354 | 4,319 | 757 | 6,838 | 6,081 | | | |

Exhibit H

HOLT COUNTY, MISSOURI

COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL
9-1-1 FUND

| | Year Ended December 31, | | | | | | | | | |
|-------------------------------------|-------------------------|--------|--------|---------------|--------|--------|---------------|--|--|--|
| | | | 1998 | | | 1997 | | | | |
| | | | | Variance | | | Variance | | | |
| | | | | Favorable | | | Favorable | | | |
| | | Budget | Actual | (Unfavorable) | Budget | Actual | (Unfavorable) | | | |
| RECEIPTS | | | | | | | | | | |
| Sales taxes | \$ | 73,000 | 71,716 | -1,284 | 70,000 | 72,310 | 2,310 | | | |
| Interest | | 1,725 | 2,430 | 705 | 1,750 | 1,723 | -27 | | | |
| Other | | 2,000 | 4,307 | 2,307 | 20,600 | 21,664 | 1,064 | | | |
| Total Receipts | | 76,725 | 78,453 | 1,728 | 92,350 | 95,697 | 3,347 | | | |
| DISBURSEMENTS | | | | | | | | | | |
| Salaries | | 3,000 | 0 | 3,000 | 3,000 | 0 | 3,000 | | | |
| Office expenditures | | 16,350 | 16,156 | 194 | 8,650 | 8,226 | 424 | | | |
| Equipment | | 23,500 | 18,970 | 4,530 | 33,790 | 30,758 | 3,032 | | | |
| Mileage and training | | 5,000 | 0 | 5,000 | 3,000 | 1,652 | 1,348 | | | |
| Other | | 9,700 | 1,386 | 8,314 | 7,200 | 2,027 | 5,173 | | | |
| Transfers out | | 13,558 | 13,558 | 0 | 13,558 | 13,558 | 0 | | | |
| Total Disbursements | | 71,108 | 50,070 | 21,038 | 69,198 | 56,221 | 12,977 | | | |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | | 5,617 | 28,383 | 22,766 | 23,152 | 39,476 | 16,324 | | | |
| CASH, JANUARY 1 | | 58,578 | 58,578 | 0 | 19,102 | 19,102 | 0 | | | |
| CASH, DECEMBER 31 | \$ | 64,195 | 86,961 | 22,766 | 42,254 | 58,578 | 16,324 | | | |

Exhibit I

HOLT COUNTY, MISSOURI COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL RECORDER'S SPECIAL FUND

| | | Year Ended December 31, | | | | | | | |
|-------------------------------------|--------|-------------------------|----------|--------|--------|--------|-----------|-------|--|
| | | 1998 | | | | 1997 | | | |
| | · | Variance Favorable | | | | | Variance | | |
| | | | | | | | Favorable | , | |
| | Budget | Actual | (Unfavor | able) | Budget | Actual | (Unfavor | able) | |
| RECEIPTS | | | | | | | | | |
| Charges for services | \$ | 2,600 | 2,536 | -64 | | 3,200 | 2,600 | -600 | |
| Interest | | 0 | 453 | 453 | | 0 | 658 | 658 | |
| Total Receipts | | 2,600 | 2,989 | 389 | | 3,200 | 3,258 | 58 | |
| DISBURSEMENTS | | | | | | | | | |
| Office expenditures | | 13,150 | 551 | 12,599 | | 11,200 | 3,321 | 7,879 | |
| Total Disbursements | | 13,150 | 551 | 12,599 | | 11,200 | 3,321 | 7,879 | |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | | -10,550 | 2,438 | 12,988 | | -8,000 | -63 | 7,937 | |
| CASH, JANUARY 1 | | 12,958 | 12,958 | 0 | | 13,021 | 13,021 | 0 | |
| CASH, DECEMBER 31 | \$ | 2,408 | 15,396 | 12,988 | | 5,021 | 12,958 | 7,937 | |

Exhibit J

HOLT COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL
PROSECUTING ATTORNEY DELINQUENT TAX FUND

| | | Year Ended December 31, | | | | | |
|------------------------------|----------|-------------------------|--------|---------------|--------|--------|---------------|
| | | | 1998 | | | 1997 | |
| | | | | Variance | | | Variance |
| | | | | Favorable | | | Favorable |
| | | Budget | Actual | (Unfavorable) | Budget | Actual | (Unfavorable) |
| RECEIPTS | - | | | | | | |
| Charges for services | \$ | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Receipts | | 0 | 0 | 0 | 0 | 0 | 0 |
| DISBURSEMENTS | _ | | | | | | |
| Other | | 3,437 | 1,056 | 2,381 | 3,000 | 1,830 | 1,170 |
| Total Disbursements | _ | 3,437 | 1,056 | 2,381 | 3,000 | 1,830 | 1,170 |
| RECEIPTS OVER (UNDER) DISBUR | RSEMENTS | -3,437 | -1,056 | 2,381 | -3,000 | -1,830 | 1,170 |
| CASH, JANUARY 1 | | 3,437 | 3,437 | 0 | 5,267 | 5,267 | 0 |
| CASH, DECEMBER 31 | \$ | 0 | 2,381 | 2,381 | 2,267 | 3,437 | 1,170 |

HOLT COUNTY, MISSOURI COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL DARE DONATION FUND

| | Year Ended December 31, | | | | | |
|-------------------------------------|-------------------------|--------|---------------|--|--|--|
| | 1998 | | | | | |
| | | | Variance | | | |
| | | | Favorable | | | |
| | Budget | Actual | (Unfavorable) | | | |
| RECEIPTS | | | | | | |
| Other \$ | 1,500 | 821 | -679 | | | |
| Total Receipts | 1,500 | 821 | -679 | | | |
| DISBURSEMENTS | | | _ | | | |
| Other | 1,500 | 585 | 915 | | | |
| Total Disbursements | 1,500 | 585 | 915 | | | |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | 0 | 236 | 236 | | | |
| CASH, JANUARY 1 | 0 | 0 | 0 | | | |
| CASH, DECEMBER 31 \$ | 0 | 236 | 236 | | | |

Exhibit K

Exhibit L $\label{eq:holtcounty} \mbox{HOLT COUNTY, MISSOURI} \\ \mbox{STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL SHERIFF'S CIVIL FEES FUND$

| | | Year Ended December 31, | | | | |
|-------------------------------------|----------|-------------------------|-------|--------|-------|---------------|
| | | 1998 | | | | |
| | | Variance | | | | |
| | | | | | | Favorable |
| | Βι | udget | | Actual | | (Unfavorable) |
| RECEIPTS | | | | | | |
| Charges for services | \$ | 4 | 1,000 | | 5,090 | 1,090 |
| Total Receipts | | 4 | 1,000 | | 5,090 | 1,090 |
| DISBURSEMENTS | | | | | | |
| Office expenditures | | ϵ | 5,000 | | 4,798 | 1,202 |
| Total Disbursements | | ϵ | 5,000 | | 4,798 | 1,202 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | <u> </u> | -2 | 2,000 | | 292 | 2,292 |
| CASH, JANUARY 1 | | 2 | 2,345 | | 2,345 | 0 |
| CASH, DECEMBER 31 | \$ | | 345 | | 2,637 | #VALUE! |

HOLT COUNTY, MISSOURI STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL DRUG ENFORCEMENT FUND

Exhibit M

Year Ended December 31, 1997 Variance Favorable Budget Actual (Unfavorable) RECEIPTS Intergovernmental \$ **Total Receipts** 0 0 0 DISBURSEMENTS Other 498 0 498 **Total Disbursements** 498 498 0 RECEIPTS OVER (UNDER) DISBURSEMENTS 0 -498 -498 CASH, JANUARY 1 498 498 0 CASH, DECEMBER 31 0 0 **#VALUE!**

Notes to the Financial Statements

HOLT COUNTY, MISSOURI NOTES TO THE FINANCIAL STATEMENTS

Summary of Significant Accounting Policies 1.

Reporting Entity and Basis of Presentation Α.

The accompanying special-purpose financial statements present the receipts, disbursements, and changes in cash of various funds of Holt County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county. The funds presented are established under statutory or administrative authority, and their operations are under the control of the County Commission, an elected county official or the Johnson Grass Board. The General Revenue Fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund. The other funds presented account for financial resources whose use is restricted for specified purposes.

В. **Basis of Accounting**

The financial statements are prepared on the cash basis of accounting; accordingly, amounts are recognized when received or disbursed in cash. This basis of accounting differs from generally accepted accounting principles, which require revenues to be recognized when they become available and measurable or when they are earned and expenditures or expenses to be recognized when the related liabilities are incurred.

C. **Budgets and Budgetary Practices**

The County Commission and other applicable boards are responsible for the preparation and approval of budgets for various county funds in accordance with Sections 50.525 through 50.745, RSMo 1994 and RSMo Cumulative Supp. 1998, the county budget law. These budgets are adopted on the cash basis of accounting.

Although adoption of a formal budget is required by law, the county did not adopt formal budgets for the following funds:

| <u>Fund</u> | Years Ended December 31, |
|-------------------------------------|--------------------------|
| Sheriff's Civil Fees Fund | 1997 |
| Prosecuting Attorney Bad Check Fund | 1998 and 1997 |
| Victims of Domestic Violence Fund | 1998 and 1997 |
| Debt Service Fund | 1998 and 1997 |
| Capital Projects Fund | 1998 and 1997 |
| Cemetery Trust Fund | 1998 and 1997 |
| Law Library Fund | 1998 and 1997 |
| | |

D. **Published Financial Statements**

Under Sections 50.800 and 50.810, RSMo 1994, the County Commission is responsible for preparing and publishing in a local newspaper a detailed annual financial statement for the county. The financial statement is required to show receipts or revenues, disbursements or expenditures, and beginning and ending balances for each fund.

However, the county's published financial statements did not include the following funds:

| <u>Fund</u> | Years Ended December 31, |
|---|--------------------------|
| Sheriff's Civil Fees Fund | 1997 |
| Prosecuting Attorney Bad Check Fund 997 | |
| Victims of Domestic Violence Fund | 1998 and 1997 |
| Debt Service Fund | 1997 |
| Capital Projects Fund | 1997 |
| Law Library Fund | 1998 and 1997 |

2. Cash

Section 110.270, RSMo 1994, based on Article IV, Section 15, Missouri Constitution, authorizes counties to place their funds, either outright or by repurchase agreement, in U.S. Treasury and agency obligations. In addition, Section 30.950, RSMo Cumulative Supp. 1998, effective August 28, 1997, requires political subdivisions with existing authority to invest in instruments other than depositary accounts at financial institutions to adopt a written investment policy. Among other things, the policy is to commit a political subdivision to the principles of safety, liquidity, and yield (in that order) when managing public funds and to prohibit purchase of derivatives (either directly or through repurchase agreements), use of leveraging (through either reverse repurchase agreements or other methods), and use of public funds for speculation. The county has not adopted such a policy.

In accordance with Statement No. 3 of the Governmental Accounting Standards Board, *Deposits with Financial Institutions, Investments (Including Repurchase Agreements), and Reverse Repurchase Agreements*, disclosures are provided below regarding the risk of potential loss of cash deposits. For the purposes of these disclosures, deposits with financial institutions are demand, time, and savings accounts, including certificates of deposit and negotiable order of withdrawal accounts, in banks, savings institutions, and credit unions.

The county's deposits at December 31, 1998 and 1997, were entirely covered by federal depositary insurance or by collateral securities held by the county's custodial bank in the county's name.

3. Excessive Administrative Transfers

Through December 31, 1998, transfers from the Special Road and Bridge Fund to the General Revenue Fund were approximately \$124,000 in excess of amounts authorized by law. The ultimate outcome of this situation cannot be determined.

4. <u>Capital Improvement Sales Taxes</u>

Since 1993, the county has imposed two one-half cent capital improvement sales taxes resulting in amounts being collected apparently in excess of those authorized by law. Attorney General's Opinion No. 97-99, 1999, to Neel has interpreted that in accordance with Section 67.700, RSMo,

the total levy for capital improvement sales taxes cannot exceed one-half cent. The ultimate outcome of this situation cannot be determined.

5. <u>Use Tax Liability</u>

The local use tax under Section 144.748, RSMo 1994, was struck down in its entirety by the Missouri Supreme Court in *Associated Industries of Missouri v. Director of Revenue*, 918 S.W.2d 780 (Mo. banc 1996). In *St. Charles County v. Director of Revenue*, 961 S.W.2d 44 (Mo. banc 1998), the Missouri Supreme Court ruled that local use taxes paid prior to the repeal of Section 144.748, RSMo 1994, must be refunded to taxpayers and authorized the Department of Revenue (DOR) to withhold amounts otherwise due to political subdivisions to the extent such withholding is necessary to cover the refund expense. On March 24, 1998, the Cole County Circuit Court entered final judgment in accordance with the Supreme Court's opinion and ordered the DOR to process refund claims filed.

The county has received \$111,969 in local use tax since its inception. The DOR has estimated the county's share of the total refund liability to be \$62,720. As of December 31, 1998, \$27,872 remains to be paid.

Schedule

HOLT COUNTY, MISSOURI SCHEDULE OF FINDINGS YEARS ENDED DECEMBER 31, 1998 AND 1997

This schedule includes the audit findings that *Government Auditing Standards* requires to be reported for an audit of financial statements.

98-1. Special Road and Bridge Administrative Service Fee

Section 50.515, RSMo Cumulative Supp.1998, allows the county to impose an administrative service fee on the Special Road and Bridge Fund. The administrative service fee shall be imposed only to generate reimbursement sufficient to recoup actual disbursements made from the General Revenue Fund for related administrative services to the fund, and shall not exceed three percent of the Special Road and Bridge Fund's budgeted expenditures. We noted the following concerns regarding the administrative service fee transfers:

During the year ended December 31, 1997, the county paid approximately \$62,000 for A. the salaries of the County Commissioners, the partial salaries of three County Clerk's employees, and related fringe benefits from the Special Road and Bridge Fund. This amount exceeded three percent of budgeted expenditures by approximately \$31,000. During the year ended December 31, 1998, the county paid approximately \$11,000 for the partial salaries and fringe benefits of the County Commissioners and three of the County Clerk's employees from the Special Road and Bridge Fund and made direct administrative service fee transfers of \$20,000 to the General Revenue Fund. Based on actual Special Road and Bridge Fund expenditures, the amounts paid from the Special Road and Bridge Fund and transferred to the General Revenue Fund were approximately \$3,000 less than the allowable amount for 1998. The allowable amount of the transfer from the Special Road and Bridge Fund in 1998 was based on the actual expenditures of the fund since budgeted expenditures of the fund were significantly in excess of the actual expenditures. The excess transfers of \$31,000 for 1997 combined with \$3,000 less than allowable amount for 1998, result in a net excess transfer of \$28,000 for the two years ended December 31, 1998.

As noted in our prior report, approximately \$96,000 was due from the General Revenue Fund to the Special Road and Bridge Fund at December 31, 1996 for excess administrative service fee transfers, the payment of County Commissioners' salaries and fringe benefits, and a portion of the salary and fringe benefits of a County Clerk's employee. This amount has not been repaid and, at December 31, 1998, remains due.

B. As noted in our prior report, the Special Road and Bridge Fund loaned monies to the General Revenue Fund and at December 31, 1998, \$10,000 remains due.

As a result of these above conditions, approximately \$134,000 is due from the General Revenue Fund to the Special Road and Bridge Fund at December 31, 1998. The County Commission has taken funds which are restricted to road and bridge purposes and inappropriately used them for the county's general operating expenses. This is contrary to state law and the Missouri Constitution.

WE AGAIN RECOMMEND the County Commission develop a repayment plan for the money which is due from the General Revenue Fund to the Special Road and Bridge Fund. The County Commission should ensure future administrative transfers do not exceed three percent of actual expenditures.

AUDITEE'S RESPONSE

We concur and will develop a repayment plan.

98-2.

Capital Improvement Sales Tax

On April 5, 1994, the county passed a 10 year Road and Bridge Capital Improvement sales tax of one-half of one percent for the purpose of improving roads and bridges. This tax was to replace an existing Capital Improvement sales tax that was to expire in June of 1994. On April 7, 1998, the county passed another 10 year Road and Bridge Capital Improvement sales tax of one-half of one percent for the purpose of purchasing gravel to make capital improvements to non-state maintained gravel roads within the county. This sales tax was to replace another existing Road and Bridge Capital Improvement sales tax first passed in 1993 that was to expire in June of 1998. The county appears to have imposed both of these capital improvement sales taxes under Section 67.700, RSMo. Through the combined rates for both of these capital improvement sales taxes, the county is levying one percent which is apparently above the statutory maximum allowed by Section 67.700, RSMo. In addition, Attorney General's Opinion No. 97-99, 1999 to Neel states that total capital improvements sales tax rates can not exceed one-half of one percent.

The county needs to review the various capital improvement sales taxes being imposed to determine which are valid. The county may need to eliminate one of these taxes and reallocate the sales tax monies that are being collected.

WE RECOMMEND the County Commission review the overall capital improvement sales taxes being levied and ensure they are in accordance with applicable state statutes.

AUDITEE'S RESPONSE

The C.A.R.T. Rock Sales Tax approved by 67 percent of voters on April 7, 1998, was an extension of the C.A.R.T. Rock Sales Tax previously approved by the voters of Holt County, Missouri. The Road and Bridge Capital Improvement Tax passed on April 5, 1994, after the approval of 74 percent

of the voters, was also an extension of a previously approved sales tax. Thus both taxes have been approved by the voters of Holt County two times.

Section 67.700, RSMo, sets no limits on the number of sales taxes which were imposed thereunder. Further, the State Auditors ignore the fact that this matter has been previously litigated in the case of <u>Davis-v-St. Charles County</u>, wherein the court decided that more than one sales tax may be imposed under 67.700, RSMo. We believe that we are correct in implementing both the will of the voters and the law of the State of Missouri.

AUDITOR'S COMMENT

The fact that a similar matter was litigated in the case of Davis-v-St. Charles County was addressed in the cited Attorney General's opinion. The Attorney General's opinion disagreed with the referenced circuit court case.

Follow-Up on Prior Audit Findings for an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

HOLT COUNTY, MISSOURI FOLLOW-UP ON PRIOR AUDIT FINDINGS FOR AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

In accordance with Government Auditing Standards, this section reports the auditor's follow-up on action taken by Holt County, Missouri, on the applicable finding in our prior report issued for the two years ended December 31, 1996.

3. Special Road and Bridge Transfers

- A. During the four years ended December 31, 1996, \$96,000 in excess of the allowable three percent administrative fee was either paid or transferred from the Special Road and Bridge Fund.
- B. At December 31, 1996, \$10,000 remained due from the General Revenue Fund on a loan to the Special Road and Bridge Fund. In addition, no interest was paid to the Special Road and Bridge Fund.

Recommendation:

The County Commission develop a repayment plan for the amounts due from the General Revenue Fund to the Special Road and Bridge Fund. The County Commission should base total administrative transfers on actual or reasonable budgeted expenditures of the Special Road and Bridge Fund. In addition, the County Commission should authorize the County Treasurer to pay interest on monies loaned from the Special Road and Bridge Fund to the General Revenue Fund.

Status:

Not implemented. See MAR No. 98-1.

MANAGEMENT ADVISORY REPORT SECTION

Management Advisory Report -State Auditor's Findings

HOLT COUNTY, MISSOURI MANAGEMENT ADVISORY REPORT -STATE AUDITOR'S CURRENT FINDINGS

We have audited the special-purpose financial statements of various funds of Holt County, Missouri, as of and for the years ended December 31, 1998 and 1997, and have issued our report thereon dated March 18, 1999.

We also have reviewed the operations of elected officials with funds other than those presented in the special-purpose financial statements. As applicable, the objectives of this review were to:

- 1. Determine the internal controls established over the transactions of the various county officials.
- 2. Review and evaluate certain other management practices for efficiency and effectiveness.
- 3. Review certain management practices and financial information for compliance with applicable constitutional, statutory, or contractual provisions.

Our review was made in accordance with applicable generally accepted government auditing standards and included such procedures as we considered necessary in the circumstances. In this regard, we reviewed accounting and bank records and other pertinent documents and interviewed various personnel of the county officials.

As part of our review, we assessed the controls of the various county officials to the extent we determined necessary to evaluate the specific matters described above and not to provide assurance on those controls. With respect to controls, we obtained an understanding of the design of relevant policies and procedures and whether they have been placed in operation and we assessed control risk.

Our review was limited to the specific matters described in the preceding paragraphs and was based on selective tests and procedures considered appropriate in the circumstances. Had we performed additional procedures, other information might have come to our attention that would have been included in this report.

The accompanying Management Advisory Report presents our finding arising from our review of the elected county officials referred to above.

Public Administrator's Procedures

The Public Administrator acts as the court appointed personal representative for approximately 20 wards of the Probate Court. During our review of selected estates handled by the Public Administrator, we noted attorney fees of \$12,687 for an attorney who did not file invoices to

support his requests for fees. As a result, we were unable to determine whether such payments were reasonable or necessary.

Section 473.543, RSMo Cumulative Supp. 1998, requires the public administrator to have supporting documentation for all disbursements. Invoices should be submitted that describe the services provided, the date they were performed, and the number of hours worked. Without such documentation, it is difficult to assess the reasonableness of costs charged to and paid by clients of the Public Administrator.

WE RECOMMEND the Public Administrator obtain supporting documentation for all disbursements made on behalf of clients.

AUDITEE'S RESPONSE

I will require attorneys to provide sufficient evidence to justify their fees.

This report is intended for the information of the management of Holt County, Missouri, and other applicable government officials. However, this report is a matter of public record and its distribution is not limited.

Follow-Up on Prior Audit Findings

HOLT COUNTY, MISSOURI FOLLOW-UP ON PRIOR AUDIT FINDINGS

In accordance with *Government Auditing Standards*, this section reports the auditor's follow-up on action taken by Holt County, Missouri, on findings in the Management Advisory Report (MAR) of our prior audit report issued for the two years ended December 31, 1996. Finding number 3 is omitted since the related follow-up appears in an earlier section of this report. The prior recommendations which have not been implemented, but are considered significant, have been repeated in the current MAR. Although the remaining unimplemented recommendations have not been repeated, the county should consider implementing these recommendations.

1. <u>Budgetary Practices</u>

- A. Budgets were not prepared for all county funds.
- B. Actual expenditures exceeded budgeted amounts for the Assessment Fund.
- C. The annual published financial statements of the county did not include the financial activity of some county funds as required.

Recommendation:

The County Commission:

- A. Ensure budgets are prepared or obtained for all county funds.
- B. Not authorize warrants in excess of budgeted expenditures.
- C. Ensure financial information for all county funds is properly reported in the annual published financial statements.

Status:

- A&C. Partially implemented. Current budgets and financial information included in the published financial statements did not include several small funds. Although not repeated in the current MAR, our recommendations remain as stated above.
- B. Implemented.

2. <u>County Expenditures</u>

Bids were not always solicited or advertised nor was bid documentation always retained for various purchases.

Recommendation:

The County Commission solicit and advertise bids for purchases in accordance with state law. Documentation of these bids and justification for bid awards should be retained.

Status:

Implemented.

4. Computer Controls

- A. User Identification Codes were not changed on a periodic basis to ensure confidentiality.
- B. Computer usage logs were not printed and reviewed.

Recommendations:

The County Commission:

- A. Implement a password system which requires each user be assigned a unique user ID and password, and require passwords to be changed periodically.
- B. Print and review computer usage logs to ensure access has been restricted to appropriate job assignments.

Status:

- A. Partially implemented. The county uses a password system, however, the passwords are not changed periodically. Although not repeated in the current MAR, our recommendation remains as stated above.
- B. Implemented.

5. General Fixed Asset Records and Procedures

- A. Additions and deletions had not been consistently recorded in the general fixed asset records and were not reconciled to equipment expenditures to ensure all changes were reflected in the general fixed asset records.
- B. Property records were not maintained in a manner that allowed beginning balances, additions, and deletions for each year to be reconciled to balances at the end of each year.
- C. County asset items were not numbered, tagged or otherwise identified as county property.
- D. An annual inventory of all general fixed assets and quarterly inspections of all lands and buildings was not conducted.

Recommendations:

The County Clerk:

- A. Maintain general fixed asset records on a current basis to reflect all additions and deletions as they occur, and periodically reconcile additions of assets to expenditures for equipment to ensure additions are properly recorded.
- B. Maintain general fixed asset records in a manner that beginning balances, additions, and deletions can be reconciled to year-end balances.
- C. Identify all general fixed asset items with an original cost of \$250 or more with a number, tag, or similar device.
- D. Perform an annual inventory of the county's personal property items and quarterly inspections of all county-owned land and buildings, and file a written report of the inspections made in accordance with Section 51.155, RSMo 1994. The results of the annual inventory should be compared to the fixed asset records and appropriate adjustments should be made as necessary.

Status:

Not implemented. Although not repeated in the current MAR, our recommendations remain as stated above.

STATISTICAL SECTION

History, Organization, and Statistical Information

HOLT COUNTY, MISSOURI HISTORY, ORGANIZATION, AND STATISTICAL INFORMATION

Organized in 1841, the county of Holt was named after David R. Holt, a member of the state legislature. Holt County is a county-organized, third-class county and is part of the Fourth Judicial Circuit. The county seat is Oregon.

Holt County's government is composed of a three-member county commission and separate elected officials performing various tasks. The county commission has mainly administrative duties in setting tax levies, appropriating county funds, appointing board members and trustees of special services, accounting for county property, maintaining county roads and bridges, and performing miscellaneous duties not handled by other county officials.

Principal functions of these other officials relate to judicial courts, law enforcement, property assessment, property tax collections, conduct of elections, and maintenance of financial and other records of importance to the county's citizens.

Counties typically spend a large portion of their receipts to support general county operations and to build and maintain roads and bridges. The following chart shows from where Holt County received its money in 1998 and 1997 to support the county General Revenue and Special Road and Bridge Funds:

| | 1998 | | 1997 | |
|---------------------------|-----------|-------|-----------|-------|
| | | % OF | | % OF |
| SOURCE | AMOUNT | TOTAL | AMOUNT | TOTAL |
| Property taxes \$ | 444,363 | 23 | 438,180 | 20 |
| Sales taxes | 540,489 | 29 | 579,197 | 26 |
| Federal and state aid | 640,054 | 34 | 977,950 | 44 |
| Fees, interest, and other | 265,907 | 14 | 218,972 | 10 |
| Total \$ | 1,890,813 | 100 | 2,214,299 | 100 |

The following chart shows how Holt County spent monies in 1998 and 1997 from the General Revenue and Special Road and Bridge Funds:

| | | 1998 | 19 | 1997 | |
|--------------------|---------|---------|-----------|-------|--|
| | | % OF | | % OF | |
| USE | AMOUNT | TOTAL | AMOUNT | TOTAL | |
| General county | | | | | |
| government | 563,9 | 966 28 | 3 499,503 | 27 | |
| Public safety | 318,4 | 463 16 | 311,411 | 17 | |
| Highways and roads | 1,117,6 | 524 56 | 1,010,869 | 56 | |
| Total | 2,000,0 | 053 100 | 1,821,783 | 100 | |

The county maintains approximately 167 county bridges and 502 miles of county roads.

::

The county's population was 6,654 in 1970 and 6,034 in 1990. The following chart shows the county's change in assessed valuation since 1970:

| | | Year Ended December 31, | | | | | |
|------------------------|----|-------------------------|------|---------------|--------|--------|--|
| | · | 1998 | 1997 | 1985* | 1980** | 1970** | |
| | | | | (in millions) | | | |
| Real estate | \$ | 35.7 | 34.4 | 35.0 | 23.3 | 15.5 | |
| Personal property | | 14.2 | 11.8 | 8.9 | 9.0 | 4.3 | |
| Railroad and utilities | | 12.5 | 11.4 | 8.6 | 7.9 | 7.9 | |
| Total | \$ | 62.4 | 57.6 | 52.5 | 40.2 | 27.7 | |

^{*} First year of statewide reassessment.

Holt County's property tax rates per \$100 of assessed valuations were as follows:

| | | Year Ended December 31, | | |
|-------------------------------|----|-------------------------|------|--|
| | _ | 1998 | 1997 | |
| General Revenue Fund | \$ | 0.32 | 0.34 | |
| Special Road and Bridge Fund* | | 0.45 | 0.45 | |
| Johnson Grass Fund | | 0.05 | 0.03 | |

^{*} The county retains all tax proceeds from areas not within road districts. The county has four road districts that receive all tax collections from property within these districts. Even though the county is allowed to retain one-fifth in the Special Road and Bridge Fund, this is not being done. Two of the road districts also have an additional levy approved by the voters.

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on September 1 and payable by December 31. Taxes paid after December 31 are subject to penalties. The county bills and collects property taxes for itself and most other local governments. Taxes collected were distributed as follows:

| | Year Ended February 28, | | |
|------------------------------|-------------------------|-----------|--|
| | 1999 | 1998 | |
| State of Missouri | \$ 18,419 | 17,707 | |
| General Revenue Fund | 197,717 | 201,326 | |
| Special Road and Bridge Fund | 260,082 | 249,812 | |
| Assessment Fund | 32,308 | 31,922 | |
| Johnson Grass Fund | 29,018 | 17,007 | |
| Debt Service Fund | 3,155 | 3,222 | |
| Ambulance District | 179,494 | 172,501 | |
| Fire Districts | 124,328 | 120,990 | |
| Special Road Districts | 26,856 | 26,169 | |
| Schools | 1,992,777 | 2,018,058 | |
| Levee Districts | 84,284 | 93,351 | |
| Drainage Districts | 190,565 | 189,494 | |
| Cities | 113,623 | 102,918 | |
| County Clerk | 890 | 970 | |
| County Employees' Retirement | 13,290 | 13,002 | |
| Advertising | 191 | 168 | |
| Commissions and fees: | | | |
| General Revenue Fund | 48,722 | 48,129 | |
| County Collector | 6,075 | 5,682 | |
| Total | \$ 3,321,794 | 3,312,428 | |
| •• | | | |

Percentages of current taxes collected were as follows:

| | Year Ended February 28, | | |
|------------------------|-------------------------|--------|--|
| | 1999 | 1998 | |
| Real estate | 91.4 % | 92.0 % | |
| Personal property | 93.1 | 93.4 | |
| Railroad and utilities | 93.4 | 100.0 | |

^{**} Prior to 1985, separate assessments were made for merchants' and manufacturers' property. These amounts are included in real estate.

Holt County also has the following sales taxes; rates are per \$1 of retail sales:

| | | | Required |
|-----------------------|-------------|------------|---------------|
| | | Expiration | Property |
| | Rate | Date | Tax Reduction |
| General | \$ 0.005 | None | 50 % |
| Enhanced 9-1-1 System | 0.0025 | None | None |
| Capital improvements | 0.005 | 2008 | None |
| General | 0.005 | 2005 | None |
| Capital improvements | 0.005 | 2005 | None |

The elected officials and their compensation paid for the year ended December 31 (except as noted) are indicated below.

| Officeholder | 1999 | 1998 | 1997 |
|--|--------|--------|--------|
| County-Paid Officials: | | | |
| John Killin, Presiding Commissioner | \$ | 13,600 | 13,600 |
| Wayne Hall, Associate Commissioner | | 13,600 | 13,600 |
| Harold Eller, Associate Commissioner | | 13,600 | 13,600 |
| Sue Kneale, County Clerk (1) | | 25,312 | 6,328 |
| James R. Luce, County Clerk (2) | | | 18,984 |
| Dale Miller, Prosecuting Attorney | | 28,403 | 28,403 |
| Terry Edwards, Sheriff | | 26,625 | 26,625 |
| Anna Lou Doebbling, County Treasurer | | 15,900 | 15,900 |
| Charles McComb, County Coroner | | 5,500 | 5,500 |
| Ed Meng, Public Administrator * | | 33,284 | 16,401 |
| Billy P. Sharp, County Collector**, | | | |
| year ended February 28, | 31,821 | 31,370 | |
| Margaret Salfrank, County Assessor***, | | | |
| Collector, year ended Augst 31, | | 30,860 | |
| James Morris, County Assessor ***, | | | |
| year ended August 31, | | | 27,800 |

- (1) Was appointed by Governor on October 2, 1997
- (2) Resigned effective October 1, 1997
- * Includes fees received from probate cases.
- ** Includes \$6,075 and \$5,682, respectively, of commissions earned for collecting city, levee, and drainage district
- *** Includes \$900 annual compensation received from the state.

A breakdown of employees (excluding the elected officials) by office at December 31, 1998, is as follows:

| Number | of | Employees | Paid | by | |
|--------|----|-----------|------|----|--|
| | | | | | |

| Office | County | State |
|--|--------|-------|
| Circuit Clerk and Ex Officio Recorder of Deeds | 0 | 1 |
| County Clerk | 2 | 0 |
| Prosecuting Attorney | 1 | 0 |
| Sheriff * | 9 | 0 |
| County Collector * | 2 | 0 |
| County Assessor | 2 | 0 |
| Associate Probate Division | 0 | 2 |
| Road and Bridge | 9 | 0 |
| Health Department * | 3 | 0 |
| Total | 28 | 3 |

^{*} Includes the part-time employee.

In addition, the county pays a proportionate share of the salaries of other circuit court-appointed employees. Holt County's share of the Fourth Judicial Circuit's expenses is 13.56 percent.

At December 31, 1998, the county had bonds payable of \$50,000 consisting of general obligation bonds dated February 1, 1994, issued in the original amount of \$208,000 to finance improvements of the Neighborhood Improvement District's swimming pool located in Oregon, Missouri. Bond principal is due semiannually on February 1 and August 1 at rates from 3.3 to 5.5 percent.

The annual requirements to amortize all debt outstanding at December 31, 1998, are as follows:

| Year Ended | | | |
|-------------|---------------|----------|--------|
| December 31 | Principal | Interest | Total |
| 1999 | \$ 2,000 | 2,514 | 4,514 |
| 2000 | 2,000 | 2,430 | 4,430 |
| 2001 | 2,000 | 2,343 | 4,343 |
| 2002 | 2,000 | 2,254 | 4,254 |
| 2003 | 3,000 | 2,140 | 5,140 |
| 2004 | 3,000 | 2,000 | 5,000 |
| 2005 | 3,000 | 1,855 | 4,855 |
| 2006 | 3,000 | 1,706 | 4,706 |
| 2007 | 3,000 | 1,554 | 4,554 |
| 2008 | 3,000 | 1,398 | 4,398 |
| 2009 | 3,000 | 1,237 | 4,237 |
| 2010 | 4,000 | 1,045 | 5,045 |
| 2011 | 4,000 | 825 | 4,825 |
| 2012 | 4,000 | 605 | 4,605 |
| 2013 | 4,000 | 385 | 4,385 |
| 2014 | 5,000 | 137 | 5,137 |
| | \$ 50,000 | 24,428 | 74,428 |

The Debt Service Fund at December 31, 1998 had \$32,047 available to service the general obligation bonds.
